

conduct not *only* is relevant to the State’s damages claims, as Defendants assert, but it also is directly relevant to the State’s RCRA claim and other claims for injunctive relief (regarding, e.g., the scope of the abatement required and the fact that long-term land application of poultry waste has elevated phosphorus levels in the IRW, which will take decades to correct), as well as the State’s claim for civil penalties under 27A Okla. Stat. § 2-6-105. Accordingly, Defendants’ Motion (Dkt. #2398) should be denied.

II. Argument

A. Defendants’ Motion Should Be Denied as Moot.

As a threshold matter, Defendants concede that their Motion is “[c]ontingent upon” the grant of their “Defendants’ Joint Motion for Partial Summary Judgment as to [the State’s] Time-Barred Claims” (Dkt. #1876) and the outcome of “other pending summary judgment motions,” including Defendants’ motions for summary judgment on the State’s RCRA claim (Dkt. #2050) and the State’s state law public nuisance claim (Dkt. #2033).¹ (*See* Defs.’ Brf. at 1 & n.2; *see also id.* at 2 (“*In the event that*” the statutes of limitations apply, “Defendants respectfully move . . . to exclude evidence of any acts occurring prior to the limitations periods.” (emphasis added)).) Put another way, absent rulings both (1) dispensing with the State’s RCRA and state law public nuisance claims *and* (2) limiting the State’s private nuisance, federal common law nuisance, trespass, and state statutory claims, Defendants’ Motion must be denied.²

On August 17, 2009, this Court found as moot Defendants’ SOL-related “Motion for Partial Summary Judgment” (Dkt. #1876). *See* Dkt. #2466. On August 13, 2009, the Court also

¹ Defendants have not challenged the timeliness of the State’s RCRA or state law public nuisance claims — indeed, “RCRA contains no statute of limitations,” *Meghrig v. KFC Western, Inc.*, 516 U.S. 479, 486 (1996) — but have moved for summary judgment on other grounds.

² The reason for this contingency is straightforward; absent any applicable limitations period, there is no basis upon which to exclude “evidence of acts or injuries occurring before any applicable limitations periods.” (Defs.’ Brf. at 1.)

denied “Defendants’ Motion for Summary Judgment on [the State’s] RCRA Claim” (Dkt. #2050). *See* Dkt. #2467. And on August 18, 2009, this Court denied in part Defendants’ motion for summary judgment (Dkt. #2033) as to the State’s state law public nuisance claim. *See* Dkt. #2472. Therefore, the conditions precedent for Defendants’ Motion have not been met; the Motion is moot and should be denied.

C. The State’s Historical Evidence Should Not Be Excluded

Even if, however, the Court addresses Defendants’ Motion as a substantive matter, Defendants’ Motion should be denied.

1. Defendants’ Fed. R. Evid. 402 Objection

Defendants are correct to acknowledge that “‘there is no rule that automatically excludes evidence pre-dating a statute of limitations period’ as not relevant under the Federal Rules of Evidence.”³ (Defs.’ Brf. at 3 n.4 (quoting *EPA v. City of Green Forest*, 921 F.2d 1394, 1409 (8th Cir. 1990)).) But they are wrong that the State’s historical evidence is nonetheless irrelevant here.

At a minimum, such evidence is relevant to the State’s RCRA claim. Under 42 U.S.C. § 6972(a)(1)(B), a party may bring a suit against a person “who *has contributed* or is contributing to the past or present handling, storage, treatment, transportation, or disposal of any solid or hazardous waste which may present an imminent and substantial endangerment to health or the environment.” (Emphasis added.) As the Tenth Circuit Court of Appeals has held, RCRA “applies retroactively to past violations, so long as those violations are a present threat to health

³ Defendants also cite *Hughes v. Reed*, 46 F.2d 435, 442 (10th Cir. 1931), for this proposition. In *Hughes*, the Tenth Circuit in fact held that the special master’s exclusion of evidence – based on the theory that nothing that occurred prior to the statutory period was relevant – was manifestly erroneous. *Id.* (“[A]ny evidence tending to prove a wrong within the statutory period is competent, no matter the date of the evidential transaction. In other words, the statute bars recovery, but does not bar evidence.”).

or the environment.” *Burlington N. & Santa Fe Ry. Co. v. Grant*, 505 F.3d 1013, 1021 (10th Cir. 2007); *see also United States v. WCI Steel, Inc.*, 72 F. Supp. 2d 810, 831 (N.D. Ohio 1999) (“RCRA encompasses both current and continuing violations, even if the latter originated in activities occurring before the applicable date of the statute.”); *K-7 Enters., L.P. v. Jester*, 562 F. Supp. 2d 819, 830-31 (E.D. Tex. 2007) (denying summary judgment and finding that historical evidence of ownership and contamination created genuine issue of fact regarding whether defendants contributed to an imminent and substantial endangerment); *Maine People’s Alliance v. Holtrachem Mfg. Co.*, 211 F. Supp. 2d 237, 241, 255 (D. Me. 2002) (defendant’s operation of plant from 1967 to 1982 and release of mercury during that time deemed relevant to imminent and substantial endangerment element of RCRA claim).

Therefore, there is no limit to “evidence of historical violations in a RCRA civil penalty action.” *See United States ex rel. Tillson v. Lockheed Martin Energy Sys., Inc.*, Nos. 5:00-cv-39, 5:99-cv-170, 2004 WL 2403114, at *19 n.9 (W.D. Ky. Sept. 30, 2004); *see also City of Toledo v. Beazer Materials & Servs., Inc.*, 833 F. Supp. 646, 656 (N.D. Ohio 1993) (“Congress intended to allow citizen suits under section 7002 of RCRA for past violations where the effects of the violation remain remediable” (internal quotation marks omitted)). Moreover, any historical benefit Defendants received from violating RCRA may, for example, “be relevant to an examination of the extent of the violations, the scope of injunctive relief, and [Defendants’] good faith in remedying known violations.” *WCI Steel*, 72 F. Supp. 2d at 831.

Here, evidence of Defendants’ historical conduct is relevant because, as alleged by the State, such contributions “are a present threat to health or the environment.” *Burlington N.*, 505 F.3d at 1021. “[T]he phosphorus affecting water quality problems in the river today may have been land applied two weeks ago or twenty years ago.” (Dkt. #2062, Exhibit 107, Phillips

12/19/07 Aff. ¶ 10.) “[I]t is clear that the past application of poultry waste to soils in the watershed has contributed to the historical water quality problems in the watershed. Moreover, these historical applications are also contributing to the current and ongoing degradation in these systems.” (*Id.*)

Likewise, because there is no statute of limitations applicable to the State’s claims for state law nuisance, federal common law nuisance, and trespass – which remain in the case – Defendants’ Motion is nonsensical. It is beyond dispute that the State can use what Defendants might call “historical” evidence to prove these claims. Thus, Defendants’ relevance objection is unavailing.

In addition, the State’s historical evidence is further relevant to the State’s claim for civil penalties in Count 7. In Count 7, the State has brought a claim for, among other things, civil penalties for Defendants’ violations of the Oklahoma Environmental Quality Code, 27A Okla. Stat. § 2-6-105. (Dkt. #1215 (Second Amended Complaint ¶ 131).) The remedy provision accompanying 27A Okla. Stat. § 2-6-105, entitled “Violation of Code, order, permit or license or rule – Penalties and remedies,” is 27A Okla. Stat. § 2-3-504, which provides in part: “Except as otherwise specifically provided by law, any person who violates any of the provisions of, or who fails to perform any duty imposed by, the Oklahoma Environmental Quality Code . . . : 2. May be punished in civil proceedings in district court by assessment of a civil penalty of not more than Ten Thousand Dollars (\$10,000.00) for each violation” 27A Okla. Stat. § 2-3-504(A). Subsection H of 27A Okla. Stat. § 2-3-504 provides that “[i]n determining the amount of a civil penalty the court shall consider such factors as . . . *the history of such violations*” (Emphasis added.)

Finally, because the State's claim under 27A Okla. Stat. § 2-6-105 (Count 7) survived Defendants' summary judgment challenge, and because such cause of action was first enacted in 1955,⁴ Defendants' Motion is particularly ill-advised. Thus, even assuming *arguendo* that Defendants' theory is correct, the State is entitled to present historical evidence reaching back to 1955.

In short, there is no basis to support a conclusion that the State's historical evidence lacks relevance and should be excluded pursuant to Fed. R. Evid. 402.

2. Defendants' Fed. R. Evid. 403 Objection

In light of the above, Defendants' argument that the State's "historical evidence" "presents minimal, if any, probative value" is not credible. (Defs.' Brf. at 4.) Nor is their argument that any probative value is substantially outweighed by considerations of potential prejudice and undue delay. As Defendants' Rule 403 objection (1) is premised on (non-existent) rulings (a) dispensing with the State's RCRA and state law public nuisance claims *and* (b) limiting the State's private nuisance, federal common law nuisance, trespass, and state statutory claims and (2) wholly ignores the probative value of such evidence as to the State's claims for civil penalties, such objection may quickly be dispensed with. The only prejudice that would be suffered as a result of this evidence would be by the State if it were excluded.

Finally, Defendants argue that the State's historical evidence should be excluded because the State's "reliance on evidence pre-dating the relevant limitations periods is cumulative" (Defs.' Brf. at 5.) It is puzzling how Defendants can argue that such evidence would be cumulative when they seek to exclude such evidence in its entirety. In any event, the State's historical evidence is not precluded by Rule 403's protection against cumulative evidence. Black's Law Dictionary defines "cumulative evidence" as "[a]dditional evidence that supports a

⁴ See 1955 Okla. Sess. Laws, p. 478 (Dkt. #1917-2, p. 5).

fact *established by the existing evidence* (esp. that which does not need further support).”

Black’s Law Dictionary (8th ed. 2004) (emphasis added). Defendants provide no explanation whatsoever as to how evidence from one time period would be cumulative to another period to establish the same point. The only way that such evidence could be regarded as cumulative would be if Defendants were in fact stipulating that it was already established that their earlier actions were continuing to pollute the IRW. They, of course, have not so stipulated.

The authorities Defendants cite for their cumulative argument lend them no support. As an initial matter, neither case addressed the use of evidence pre-dating the relevant limitations period. In addition, Defendants quote out of context language from *United States v. Williams*, 81 F.3d 1434, 1443 (7th Cir. 1996), for a purported definition of “cumulative.” (Defs.’ Brf. at 5.) In *Williams*, the district court, with regard to evidence of prisoner witnesses being assigned to an “open unit” of a jail, where they could mingle for 16 hours each day, deemed such evidence to be cumulative to evidence of their being able to mingle for one hour each day. *Id.* at 1443. The premise of the district court’s “cumulative” finding was the fact that the evidence went to prove the same point, i.e., whether the witnesses had an opportunity to coordinate their testimony. In contrast, here, the State’s historical evidence is not cumulative to other evidence to prove the same point – and Defendants do not identify any evidence that serves to prove the same point. (In any event, on appeal, the Seventh Circuit Court of Appeals held that such evidence should have been admitted. *Id.*)

Moreover, Defendants’ reliance on *Tioga Public School District #15 v. United States Gypsum Co.*, 984 F.2d 915 (8th Cir. 1993), a products liability case, is misplaced. In *Tioga Public School District*, the court deemed additional documents showing the use of asbestos in building construction at the time the relevant school buildings were constructed to be cumulative

because the party proffering such documents “already had presented considerable evidence regarding the widespread use of asbestos-containing building materials during the period when the schools at issue in this case were built.” *Id.* at 923. Such evidence served to prove the same point and was therefore deemed cumulative. Such is not the case here.

In sum, Defendants’ Rule 403 objection is without merit.

III. Conclusion

For the foregoing reasons, the Court should deny Defendants’ Motion *in Limine* (Dkt. #2398).

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